

London Borough of Havering

# CHILDREN & YOUNG PEOPLE EDUCATION PLACE PLANNING PLAN 2023-2027



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# **SECTION 1: INTRODUCTION AND EXECUTIVE SUMMARY**

## **Introduction**

Welcome to the Havering Council's Children and Young People Education Place Planning Plan for the period 2023 to 2027. This is a four year rolling plan that is updated annually. It sets out how Havering Council seeks to ensure there is sufficient capacity to meet demand for early years, primary, secondary, post-16, special school places and alternative provision places across the borough.

The document contains information on:

- The current pattern of early years, primary, secondary, post-16, special school and alternative provision across the borough
- Forecasts of future early years, primary, secondary, post-16, special school and alternative provision numbers
- Our plans to meet the need for additional places in areas of growth
- Our plans on school organisation changes required to support sustainability of existing provision

The birth rate in Havering has declined from 2016/17 onwards which in turn has resulted in a decrease in the 0-5 population.

In the early years phase – the most recent data (Summer 2023) shows that the total number of 3 and 4 year old accessing 15 hours of free provision in all schools and settings has decreased from 5135 in 2019 to 4865 in 2023.

It is placed within the context of the coronavirus (COVID-19) pandemic which continues to have a significant impact on families resulting in a changed demand for childcare. The scale of the impact may take some time to be fully understood.

In the primary phase, the birth rate peaked in 2015/16 and has declined year on year since. This has resulted in lower Reception intakes in 2021/22 and 2022/23 following the peak intake in 2020/21.

It is too early to predict whether low primary rolls will continue in Havering. The school place planning team will continue to oversee School Organisation issues, monitoring each new release of school rolls and projections throughout the year to assess how schools can continue to be supported during this period of fluctuating demand for school places.

In the secondary phase, current projections indicate that there is no immediate demand for a new secondary school in Havering, as earlier projections had indicated. Plans for a new secondary school has therefore been paused.

To meet the growing need in SEND, Havering submitted an application to the DfE for a new all through free school, in order to meet the need for children and young people aged 5 to 19 years old who have complex or severe ASD, SEMH and SLD needs. We have been unsuccessful in our bid for the new special free school and as such consideration needs to be given on how this will be funded.

To meet the growing need for Alternative Provision places, Havering is applying for a new 150 place all through AP free school through Wave 2022, in partnership with KORU Independent provider.

Further information regarding the vision for the London Borough of Havering's Education Provision & Inclusion Service can be accessed through the Education Provision & Inclusion Delivery Plan 2023-2027.

## **Executive Summary**

### **Havering Context**

Havering is increasingly a place of change. This means that the way in which the Council monitors the sufficiency of education places and commissions new school and education places must change to meet the changing needs of Havering residents.

### **Vision**

Havering Children's Services vision is clear: we are here to enable all children and families in the borough to lead happy, healthy lives, where all children get a good start in life and live in a borough where families and communities look after themselves and each other. Havering Council has a statutory duty to plan the provision of early years and childcare places, primary & secondary school places, post-16 places, SEND and AP places and to ensure there are sufficient appropriately located places for all 2 to 25 year-old young people in the borough.

### **Funding**

The Council has a key role in securing funding to provide sufficient numbers of pupil places in order to meet its statutory duty. The cost has been met from Basic Need Grant from the DfE and Section 106 property developer contributions. New school provision is also funded directly by the DfE through the central new free school wave school programme. In addition, the DfE provided High Needs Provision Capital funding to local authorities targeted specifically at improving or increasing SEND places.

### **Early Years Education and Childcare (EE&C)**

There continues to be sufficient early education and childcare (EE&C) places in all wards in the borough with the exception of Emerson Park and Hacton where both are showing a slight deficit in places over the next 5 years. It is also important to note that not all children

entitled to an EE&C place access this and even when they do, may not take this up in their home ward or within the borough.

Most of the wards are showing an increase in the projected take up of EE&C places over the next five years. All wards will be monitored closely and additional places will be implemented should the need arise.

## **Primary**

In some planning areas, we will need to closely monitor and consider whether action is needed to address surplus places. New schools are planned for the Romford and Rainham planning areas in order to meet the need from new housing.

Over the period of the plan, the projected primary demand in Romford and Rainham is driven by the new housing planned for these areas. As the future primary need is led by housing there is a need to ensure that the new schools planned to help meet the school place demand from the new housing are delivered at the right time. If the schools open and the housing is delayed, this will lead to surplus places that will impact all schools in the area. The timing for opening new schools is crucial in order to ensure school places are delivered in the right place at the right time.

## **Secondary**

In the secondary phase, current projections indicate that there is no immediate demand for a new secondary school in Havering as earlier projections had indicated, and as the future demand is linked to housing being delivered, plans for a new secondary school have therefore been paused.

The 2027/28 year 7 intake represents the peak primary cohort transferring to secondary school and it is expected that after this year the year 6 cohorts transferring to secondary school the following year will be smaller. Therefore, the aim would be to implement temporary increases in PANs if needed in order to accommodate the larger cohorts transferring from primary to secondary, on the understanding that future year 7 intakes would start to reduce. Permanent solutions would be considered if the growth in 2027/28 is sustained.

## **Post 16 Education and Training**

There are sufficient sixth form places available at Havering school sixth forms to meet the projected demand, with no need to increase the number of Havering school sixth form places available over the period of the plan.

There is sufficient capacity available at the Havering Colleges (formed by a merger in 2019 of New City College, Havering Sixth Form College and Havering College of Further & Higher Education), to meet the projected demand for post 16 over the period of the plan.

## **Special Educational Needs and Disabilities (SEND)**

The number of EHCPs is forecast to increase for all four main SEND types with Communication and Interaction and Social, Emotional and Mental Health needs (SEMH) due to see the highest growth. There is a need for additional SEND places in the borough to meet the growing need.

There is an increase in the number of children in mainstream Primary and Secondary schools with an EHCP. Many of these children attend a mainstream school but are in need of specialist provision. With the continued growth of children with an EHCP, it is not sustainable to continue placing them in a mainstream setting and therefore it is essential that we implement further specialist SEND places.

An application was submitted to the DfE to deliver a new all through free school to meet the growing need for children and young people aged 5 to 19 years old who have complex or severe ASD, SEMH and SLD needs. As we have been unsuccessful in our bid for the new special free school, consideration needs to be given on how this will be funded. We'll continue to deliver more SEND Units in mainstream settings to create more places for pupils with Communication and Interaction, Cognition and Learning and SEMH needs, who can best be supported in mainstream provision or a SEND Unit where appropriate.

## **Alternative Provision (AP)**

Havering does not have an alternative provision school for primary aged pupils and there is an increasing number of primary aged pupils needing alternative provision. The number of secondary aged pupils requiring alternative provision is also projected to increase over the plan period. To be able to meet this demand going forward Havering is applying for a new 150 place all through AP free school through Wave 2022, in partnership with KORU Independent provider.

## **SECTION 2: HAVERING CONTEXT**

The [Havering Strategic Education Vision](#) states that its aims are all children and young people thrive and achieve through accessing high-quality education provision, and are supported to live safe and healthy lives.

The Havering Strategic Education Vision seeks to achieve this through three interlinked priorities:

- Leadership
- Inclusion
- Aspiration

The Havering Strategic Education Vision helps support the aims and strategies as set out in this Children & Young People Education Place Planning Plan.

### **2.1 A place of change (population, demography and changes)**

Havering is the third largest London borough, covering some 43 square miles. It is located on the northeast boundary of Greater London. To the north and east, the Borough is bordered by the Essex countryside, to the south by a three mile River Thames frontage, and to the west by the neighbouring boroughs of Redbridge and Barking & Dagenham.

The Census 2021 data published by the Office for National Statistics, shows the recorded population in Havering has increased in the last decade by 24,800 (10.4%), from around 237,200 in 2011 to 262,000 in 2021- the largest population ever recorded through a census in Havering. The growth in Havering is higher than our nearest statistical neighbours (7.9%), London (7.7%) and England (6.6%) but lower than the North East London (NEL) region (11.1%).

The biggest growth has been seen in 25 to 39 year olds (an increase of 26.5%) and young children, with the 0-4 age group in Havering seeing the second highest growth of all local authorities in the country.

In Havering, we have seen an increase of 52% in the number of births between calendar years 2002 to 2016. This includes a 19% increase in the birth rate from 2012 to 2016. However since the birth rate peaked in 2016, we have seen a year on year reduction in the birth rate in Havering, with the birth rate decreasing by 11% between 2016 to 2021.

This reduction in birth rate is also reflected in a reduction in the total fertility rate- that is the average number of live children that a group of women would bear if they experienced the age-specific fertility rates of the calendar year throughout their childbearing lifespan. It is a better measure of trends than the number of livebirths, since it accounts for the size and age structure of the female population of childbearing age. In Havering in 2016, the total fertility rate was 1.97. By 2021, this had reduced to 1.66, similar to the rates seen 20 years

ago. This shows that on average, the number of children women of childbearing age are having has reduced.

The lower birth rate and the lower total fertility rate all indicate that there will be a reduction in demand for mainstream education and school places in the future, due to fewer children being born in the borough.

Despite the lower birth rate, Havering continues to receive a high number of in-year applications for school places. Between mid-August 2022 and the start of January 2023, Havering saw a 58% increase in the volume of in-year applications received compared to the same period two years earlier. Over this period, there has been a 160% increase in the volume of in-year applications received from applicants who state that they live in Havering, but are new to the UK. This means that the sufficiency of school places needs to be balanced to ensure that enough school places are available to accommodate in-year demand.

Brexit and the Covid 19 pandemic have also impacted the population across the country. [A report by the GLA](#) stated that data indicated that international migration flows to the UK and London fell due to the combined effects of the pandemic and the UK's withdrawal from the European Union. The report also stated that compared to other regions of England, Covid-19 has had the greatest impact in London concerning mortality. In addition, the report stated that despite speculation that the pandemic would trigger a "lockdown baby boom", GLA analysis provides no clear evidence that the pre-existing trends in London births have been affected.

According to the Census 2021, London remains the most ethnically diverse region of England and saw an 8.1% percentage point decrease in people who identified as White British from 44.9% in 2011 to 36.8% in 2021. Havering also followed this trend with a 16.8% percentage point decrease from 83.3% in 2011 to 66.5% in 2021. Havering and Bromley are the least diverse London Boroughs with both having a White British population of 66.5%. This compares with 74.4% for England, but is significantly higher than the 36.8% figure for London.

The other main ethnic groups in Havering have increase between the Census 2011 and Census 2021; Asian has increased to 10.7% from 4.9%, Other White doubled from 4.4% in 2011 to 8.8% in 2021. Black has increased from 4.8% to 8.2% in 2021, Mixed from 2.1% to 3.7% in 2021 and Other from 0.6 to 2% in 2021.

All of this demonstrates the wide demographic changes Havering has seen over the last decade. While White British remains the most common ethnic group in Havering, there is increasing ethnic diversity within the borough. The birth rate has increased, peaked and is now on a downward trajectory, a trend that is common across all London boroughs. The Covid 19 pandemic and Brexit have impacted the population across the country and despite speculation, there is no evidence to support a lockdown baby boom in London.



Havering is increasingly a place of change. This means that the way in which the Council monitors the sufficiency of education places and commissions new school and education places must change to meet the changing needs of Havering residents.

## 2.2 A place of diversity and choice (current school provision)

Mainstream schools in the borough are grouped into planning areas which are configured based on existing ward boundaries. There are seven primary and four secondary planning areas respectively, set up for the purpose of projecting school places. The diversity across Havering is further demonstrated by the varying school sizes, governance arrangements and the number of voluntary aided schools. In addition, there are a number of Alternative Provision and Independent settings within Havering.

There have been changes concerning mainstream school provision, which has led to the introduction of both academies and free schools.

Academy is the legal term that includes both sponsored and converter academies, free schools, university technical colleges (UTC's) and most studio schools. These new forms of state maintained school are independent from the local authority, and report directly to the Secretary of State.

*Further information about academies can be found [here](#).*

Of the 82 maintained mainstream and special schools in the borough, 36.5% are community schools, 10% are voluntary aided, 51% are academies (converters, sponsor-led and free school), and 2.5% are foundation schools.

**A full breakdown of the types of schools is provided in the table below:**

	School type	Primary	Secondary	Special	All-through	Post-16	Post 19	Grand Total
Maintained mainstream/special schools	Academy converter	13	13	1				27
	Academy sponsor led	5	5	1				11
	Community school	30						30
	Free schools	2		1		1		4
	Foundation school	1		1				2
	Voluntary aided school	8						8
	<b>Total</b>	<b>59</b>	<b>18</b>	<b>4</b>	<b>0</b>	<b>1</b>	<b>0</b>	<b>82</b>
Alternative Provision/Independent Schools/Special Post 16	Academy alternative provision sponsor led		1					1
	Independent school	3			1			4
	Independent special school		1					1
	Independent school - Alternative Provision		2					2
	Special post 16 institution					1		1
	<b>Total</b>	<b>3</b>	<b>4</b>	<b>0</b>	<b>1</b>	<b>1</b>	<b>0</b>	<b>9</b>
	<b>Grand Total</b>	<b>62</b>	<b>22</b>	<b>4</b>	<b>1</b>	<b>2</b>	<b>0</b>	<b>91</b>

The count of maintained primary schools includes 10 pairs of separate infant and junior schools. Primary schools currently range in size from under 20 to 120 pupils per year group.

Our secondary schools range in size from 120 to 240 per year group. Four secondary schools are single sex, (two boys and two girls). Six secondary schools and three of the four maintained special schools currently offer Post-16 education. Harris Rainham Sixth Form is a post-16 free school which opened in 2023. This is in addition to Havering Colleges (formed by a merger in 2019 of New City College, Havering Sixth Form College and Havering College of Further & Higher Education) which also provides Post-16 education.

## **SECTION 3: VISION**

### **Vision and priorities**

Havering Children's Services vision is clear: we are here to enable all children and families in the borough to lead happy, healthy lives, where all children get a good start in life and live in a borough where families and communities look after themselves and each other.

Havering strategic Education vision is for all children and young people to thrive and achieve through accessing high-quality education provision, and are supported to live safe and healthy lives.

Our vision for Education and Learning is to ensure that every child will go to a school rated by Ofsted as 'Good' or better, and provide an opportunity for every young person in the borough to thrive, thereby securing outcomes that are above the national average.

We want to ensure our schools are inclusive and support our most vulnerable young people to be aspirational.

We would also ensure that our children with disabilities and additional needs get the full support they require by fostering and encouraging deep partnerships between schools within which learners thrive.

Havering Council has a statutory duty to plan the provision of early years and childcare places, primary & secondary school places, post 16 places, SEND and AP places and to ensure there are sufficient appropriately located places for all 2 to 25 year-old young people in the borough. This includes the provision of suitable accommodation to support the promotion of high educational standards, an admissions process to allocate school places and ensure vulnerable learners get fair access to educational opportunities. The council manages the impact of rising and declining pupil numbers and helps to create a diverse community of schools. This plan has been prepared as a planning tool to respond to the continuing need to review the number and nature of education places alongside any new housing developments, any changes in the birth rate, migration and in line with any government policy change.

There are a number of factors that influence strategic thinking and solutions outlined in this plan. These are kept under regular review and include:

- Fluctuation in forecast pupil numbers
- Local Development Plan
- Phasing and timing of actual housing developments and the availability of sites for new school provision (services, access and infrastructure)
- Changing patterns of growth in mid-year migration
- Schools and Academies adjusting their Published Admission Numbers or capacities
- Cross border migration patterns
- Changes to admissions arrangements

- Project viability
- Home to school transport

The council has a statutory responsibility to ensure there are sufficient school places available for children and young people in the right areas and at the right time to meet demand, whilst maintaining a focus on high quality education as well as enabling a culture of high performing and financially sustainable schools. This includes both maintained and academy schools.

There is also the requirement to address both deficit and surplus places across the school estate. It is therefore essential to consider how to organise schools for the efficient and effective delivery of education.

### **Planning guidelines- Early Years Places**

- Support the set-up of new businesses, particularly in areas of place pressure.
- Engaging with maintained schools, academies and free schools to support the establishment of nursery provision to deliver the early education and childcare (EE&C) as part of the whole school especially where these are in areas of place pressure.

### **Planning guidelines- Primary and Secondary**

- Where possible, planned Published Admission Numbers (PANs) will be multiples of 30 but where this is not possible, multiples of 15 are used.
- When the opportunity arises and when the LA deems this appropriate, we will either amalgamate separate infant and junior schools into a single primary school or federate the schools.
- At present primary school provision is co-educational, and we anticipate that future arrangements will conform to this pattern.
- PANs for secondary schools will not normally be less than 120. PANs for secondary schools will normally be multiples of 30.
- All our secondary schools admit pupils at age 11. Any new secondary provision would be expected to follow this model, except where it is proposed to be all-aged (primary and secondary).
- Proposals for additional secondary places need to demonstrate a balance between selective and non-selective school places.
- Proposals for new secondary schools to include grammar schools, where legislation permits.

- When commissioning additional school places or proposals for new secondary schools, the Council will balance demand for additional single-sex provision and the impact this may have on existing provision in Havering when considering whether new places or new schools should be single-sex or co-educational.
- New places to be implemented in schools or academies that have an overall Ofsted rating of 'good' or 'outstanding'.
- We will encourage the formation of all-aged schools where this is in the interests of the local community.
- To take action where school places are not needed to meet forecast demand - the ESFA do not expect local areas to be carrying excessive levels of spare capacity. This may include the LA consulting on and determining a lower PAN for those schools where the LA is the admissions authority.
- Aim to maintain a surplus of 2% in some schools within each planning area for primary and secondary in order to accommodate in-year applications. However if the surplus places within a planning area are concentrated in one or two schools then this will be reviewed and addressed in line with the recommendations previously set out.
- Where faith based schools are concerned, we will seek to work collaboratively with our education partners, this includes the Dioceses and other relevant religious organisations.

### **Planning guidelines- Post 16**

- Increase the availability, range and quality of Traineeships and Apprenticeships opportunities available across all levels, including the Higher level Apprenticeship opportunities up to level 7.
- To secure entry level pathways with flexible access to support the NEET/Not known cohort in particular to support the vulnerable cohort to ensure that there are sufficient pathways available at the right level to re-engage this cohort in participating

### **Planning Guidelines- Special Educational Needs and Alternative Provision**

- To deliver additional SEND places by implementing new schools and new SEND units.
- To deliver additional SEND places by increasing the number of SEND places available at existing special schools and SEND units, where appropriate.
- To deliver an all through AP free school through in order to meet the increasing AP need.

## **Planning Guidelines – New Schools and general guidelines**

- To commission new schools to open in areas of increased school place demand, where the expected growth cannot be accommodated within existing local schools.
- We'll submit expressions of interest for new schools if needed, through future waves of the free school programme.
- In areas of high housing growth we will actively seek developer contributions to fund or part fund new and additional provision. Where new provision is needed, we'll be seeking land to locate the provision.

# **SECTION 4: FUNDING**

## **Funding**

The Council has a key role in securing funding to provide sufficient numbers of pupil places in order to meet its statutory duty. The cost so far has been met from Basic Need Grant from the DfE and Section 106 property developer contributions. New school provision is also funded directly by the DfE through the central new free school wave school programme. In addition, the DfE provided High Needs Provision Capital funding to local authorities targeted specifically at improving or increasing SEND places.

### **Basic Need Capital Fund**

Havering has received £103,005,790 in Basic Needs Funding from financial year 2011/12 to 2022/23. The most recent basic need announcement in March 2023 saw an allocation of £19,635,558 for Havering to fund places up to the 2026/27 academic year, with a total allocation of £21,667,377 to fund places over the period 2023-2026.

The main source of capital funding for additional school provision has been the DfE Basic Needs funding grant and S106 funding. However, future Basic Need allocations are not guaranteed. Consideration needs to be given on how the education program will be funded in the future.

### **High Needs Provision Capital Allocation**

Havering was awarded a High Needs Provision Capital Allocation of £10,175,805 for 2022-2024 and LAs were expected to make use of the increased capital investment being made available to improve the suitability and sufficiency of high needs provision in their areas over the next three years. Funding beyond 2025 is contingent on the outcomes of future Spending Reviews and additional capital funding beyond this period cannot be guaranteed. This allocation will not be sufficient to meet the growing need for securing special educational provision for children and young people with special educational needs and disabilities (SEND) as well as those requiring alternative provision (AP).

Havering has put in applications for a new special free school and a new AP free school through Wave 2022 of free schools. Both schools are needed by 2025 to meet the growing demand for SEND and AP places. We have been unsuccessful in our bid for the new special free school whilst the outcome of the bid for the new AP free school is still pending. If the bids are not successful consideration needs to be given on how these will be funded.

### **Housing development and funding for school places**

For new housing developments, the Council will continue to work with housing developers to ensure appropriate contributions are received to fund future education provision. Plans will be progressed with developers to ensure that new provision can be provided, at the earliest viable opportunity, where there is insufficient capacity within existing schools to accommodate pupils from the initial phases.

However, Havering has adopted CIL - The Community Infrastructure Levy (CIL) which is a charge that local authorities can set on new development in order to raise funds to help fund the infrastructure, facilities and services - such as schools or transport improvements - needed to support new homes and businesses.

CIL is not funding targeted for Education only like S106 and hence will be prioritised amongst the various infrastructure needs.

We will continue to engage with the DfE on approved free-schools to ensure they are delivered. There are two approved free-schools in the pipeline that are scheduled to open in the near future.

Provider/School	Education Phase	Places	Scheduled to Open
The Emmanuel School Trust	Primary Phase	420	Sept 2024 – Beam Park site
Unity Schools Partnership	Primary Phase	630	Sept 2027* - Bridge Close housing development site

*\*The London Borough of Havering is currently investigating options to open the Bridge Close school earlier in September 2026 in temporary accommodation.*

The intention is that the above listed schools would have a nursery and a SEND unit attached.

### **Value for money**

The Government recently reviewed the cost of providing new school buildings and the financial process for allocating funding to local authorities to support the provision of extra school places. 'Baseline' designs guide local authorities towards standardisation in terms of space and design of new schools. In meeting these guidelines, Havering is committed to securing value for money when providing additional school accommodation which is of a high quality.

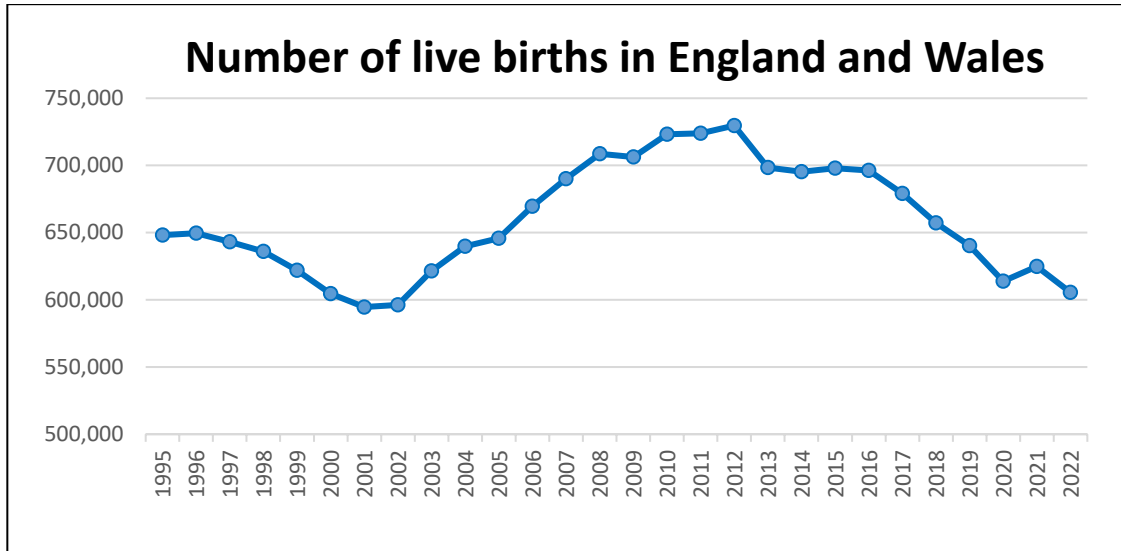
Any decision to build new school provision will be based on the long term sustainability of school rolls. Modular buildings and modern methods of construction will be used to meet pressures on school places and to ensure best value for money. Full consideration will be given to which route provides the best value for money which can be achieved within the timeframe. The build method for new accommodation will be that which is most appropriate to meet either a bulge in school population or a permanent enlargement.



# **SECTION 5: FORECASTING SCHOOL PLACES**

## **5.1 Havering Birth Rates**

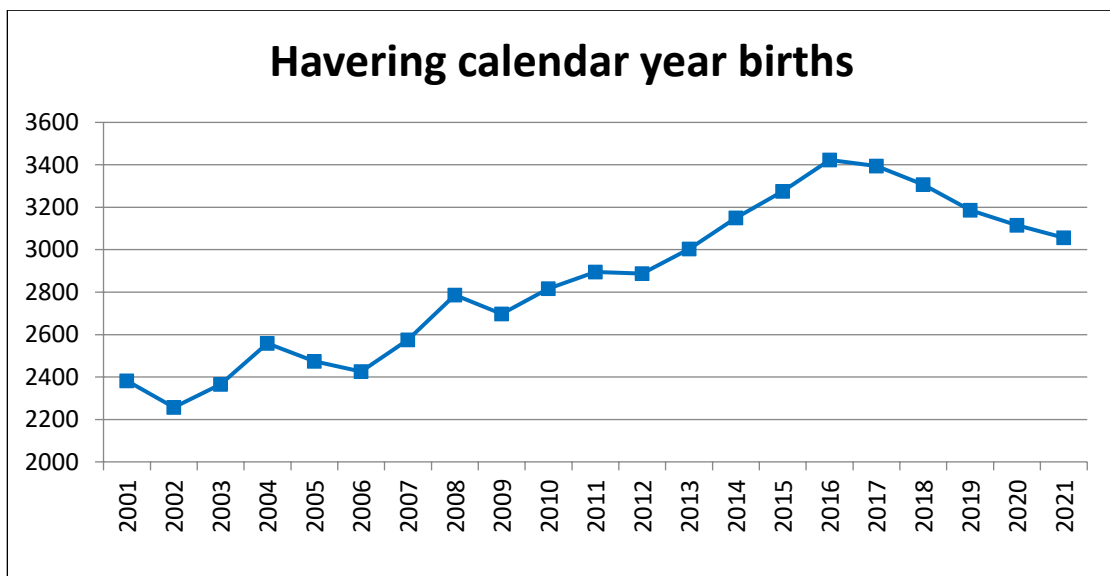
The chart below shows the changing birth rate in England and Wales over the past 27 years.



**Source:** ONS

The following chart shows the number of births in Havering over the past 21 years. From this chart, we can see the rise and peak of the birth rate in Havering, which is closely related to the increase in number of reception pupils entering our schools.

As the birth rate in Havering is now decreasing, it is expected that in turn Havering will see a reduction in the number of reception pupils entering our schools.



**Source:** ONS

We currently have access to actual ONS birth data up until and including the 2021-22 academic year, which is used to project the numbers of pupils expected to enter reception five years later in 2026-27. From 2027-28 onwards in this document, the reception projection is calculated using forecast birth data obtained from the ONS.

The current ONS projected birth rate for Havering is higher than the actual birth rate the year before. This in turn means that the reception projection based on the ONS projected birth rate is higher than the reception projection the previous year based on the actual birth data. If the actual birth rate relating to the 2027/28 reception intake is lower than the ONS projected birth rate currently being used to generate the reception projection, then this will likely mean that the projected reception intake for 2027/28 will be lower.

We receive the latest academic year births from the ONS on an annual basis; once received they are incorporated into our forecast model so that our reception projections are based on actual birth data as far as possible.

## 5.2 Havering’s Primary and Secondary School Forward Plan – by planning area

**Table 5.1 – Reception:**

Planning Area	Surplus/Deficit of places				
	By 2023 24	By 2024 25	By 2025 26	By 2026 27	By 2027 28
<b>Collier Row</b>	1	1	2	2	1
<b>Elm Park and S. Hornchurch</b>	0	1	2	2	1
<b>Harold Hill</b>	1	3	3	3	2
<b>Hornchurch</b>	1	1	2	2	1
<b>Rainham</b>	-1	0	1	1	1
<b>Romford</b>	0	0	0	-1	-3
<b>Upminster and Cranham</b>	1	1	1	1	0

*\*To note the 2027/28 forecast is based on a projected birth rate.*

### Options to address surplus

- **Collier Row-** An in-year variation has been approved for 2023/24 and 2024/25 for Crownfield Infants School, reflected in the above table. Permanent PAN reduction is required in order to reduce the surplus in this area.
- **Elm Park and South Hornchurch-** No action required. A school in this area has already determined a lower PAN going forward via the determined admission arrangements in order to manage the surplus in this area.
- **Harold Hill-** In the immediate term will need to assess each year whether in-year variation(s) will be needed to manage the surplus in this area. Permanent PAN reduction is required in order to reduce the surplus in this area. A school in this area has already determined a lower PAN going forward via the determined admission arrangements in order to manage the surplus in this area.

- **Hornchurch**- In the immediate term will need to assess each year whether in-year variation(s) will be needed to manage the surplus in this area. Permanent PAN reduction is required in order to reduce the surplus in this area.
- **Rainham** - No action required. As part of the Beam Park development in this area a new 2FE primary school is due to be delivered in 2024-25. The school will open as 1FE in 2024-25 and as a 2FE in the following year. This is included in the above table.
- **Romford**- As part of the Bridge Close development in this area a new 3FE primary school is due to be delivered in 2027-28. The London Borough of Havering is currently investigating options to open the Bridge Close school earlier in September 2026 in temporary accommodation. The Bridge Close school is not included in the above table.
- **Upminster**- A school in this area has already determined a lower PAN going forward via the determined admission arrangements in order to manage the surplus in this area.

Over the period of the plan, the projected primary demand in Romford and Rainham is driven by the new housing planned for these areas. As the future primary need is led by housing there is a need to ensure that the new schools planned to help meet the school place demand from the new housing are delivered at the right time. If the schools open and the housing is delayed, this will lead to surplus places that will impact all schools in the area. The timing of opening new schools is crucial in order to ensure school places are delivered in the right place at the right time.

**Table 5.2 – Year 7:**

Planning Area	Surplus/ Deficit of places						
	By 2023 24	By 2024 25	By 2025 26	By 2026 27	By 2027 28	By 2028 29	By 2029 30
<b>North</b>	-1	-1	-1	-1	-2	-2	-2
<b>Central</b>	0	0	0	-2	-5	-4	-4
<b>East</b>	2	2	2	2	0	1	1
<b>South</b>	2	2	2	2	0	1	1

- **Secondary**- Please note that both schools in the North planning area have already undergone permanent expansion; Redden Court has expanded by 2FE and Drapers' Academy has expanded by 1FE having declined to expand further. Therefore, the need for places in this planning area will have to be met by available places in the neighbouring Central planning area.

The projected need in the Central planning area is towards the end of the planned period; however, this is linked to housing in the area being delivered. The need can initially be met via available places in secondary schools in the South and East planning areas.

The 2027/28 year 7 intake represents the peak primary cohort transferring to secondary school and it is expected that after this year the year 6 cohorts transferring to secondary school the following year will be smaller. Therefore, the aim would be to implement temporary increases in PANs if needed in order to accommodate the larger cohorts transferring from primary to secondary, on the understanding that future year 7 intakes would start to reduce.

Another option is review the PANs of those Academies that have previously reduced their PAN due to not filling to capacity, with a view to reinstating their original higher PAN. This will create more capacity in the secondary phase. This proposal is dependent on the agreement of the relevant academy trusts.

In the secondary phase, current projections indicate that there is no immediate demand for a new secondary school in Havering, as earlier projections had indicated, and as the future demand is linked to housing being delivered, plans for a new secondary school have therefore been paused.

Due to plans for a new secondary school being paused, it has been decided that 2FE permanent expansion should be implemented at one or two schools in the Central planning area in 2026/27.

Nevertheless, we will closely monitor the year 7 intakes for future years and if it appears that the growth in year 7 in 2027/28 will be sustained, we will need to start discussions about the need for a new secondary school.

**Table 5.3 – Long Term School-Based Forecast of Mainstream Primary Pupils by planning area**

Planning Area	Current Roll	Standard five year forecast	Long Term Strategic Forecast
	2022/23	2027/28	2032/33
Collier Row	3552	3593	3675
Elm Park & South Hornchurch	4002	3912	3928
Harold Hill	4498	4347	4342
Hornchurch	3485	3443	3543
Rainham	1808	2108	2198
Romford	3683	4419	4106
Upminster and Cranham	2636	2436	2532

*\*To note the 2027/28 and 2032/33 forecast are based on a projected birth rate.*

The table above shows that the number of primary age pupils (reception-year 6) in Havering schools is expected to rise significantly from 23,664 in 2022-23 to 24,259 in 2027-28. By 2032-33, pupil numbers are forecast to be 24,325.

Any further major housing developments in any of the primary planning areas will potentially require new school sites and school provision in order to accommodate the school place demand generated by the housing. This cannot be delivered through expansion of existing

schools, as we have already expanded all schools that can be to be expanded in order to meet the need from known population growth. There may be some areas where a school has reduced its PAN where this can be reinstated to meet need, but this will need to be addressed on a case by case basis.

**Table 5.4 – Long Term School-Based Forecast of Mainstream Secondary Pupils (years 7-11) by Planning area**

Planning Area	Current Roll	Standard seven year forecast	Long Term Strategic Forecast
	2022/23	2029/30	2032/33
<b>North</b>	2043	2338	2300
<b>Central</b>	7204	8503	8295
<b>East</b>	2967	3541	3485
<b>South</b>	3074	3483	3417

The table above indicates that the number of secondary age pupils (years 7-11) in Havering schools is expected to rise significantly from 15,288 in 2022-23 to 17,865 in 2029-30 (the end of the standard forecasting period). However this estimate is heavily influenced by projections of new housing development beyond 2025, the principal driver for Havering’s long term strategic forecasts. Any further major housing developments in any of the secondary planning areas may require new school sites and school provision in order to accommodate the school place demand.

### 5.3 Havering Local Plan and future housing

Havering must have an up to date [Local Plan](#) for the Borough. A Local Plan is part of the statutory Development Plan for an area. It sets out the long term strategic planning priorities and objectives, opportunities for development and clear planning policies on what will or will not be permitted and where.

The new Local Plan will be a very important tool in enabling the Council to deliver its vision for Havering. It will also ensure that important planning and regeneration initiatives such as the Council’s two Housing Zones in Rainham and Romford, its estates renewal programme and the opportunities arising from Crossrail is reflected.

The Council voted on Wednesday 17 November 2021 to adopt the new Local Plan as agreed by the Planning Inspector in her report.

Future major housing developments planned for Havering are detailed in the Housing Authority Monitoring Report that can be viewed [here](#).

The outline planning application submitted for the Seedbed Centre includes plans for a 2FE primary school.

We factor into the school roll projections the child yield from future major housing developments as detailed in the housing trajectory that forms part of the Local Plan evidence base and as set out by regeneration colleagues. The housing proposed as part of the Local Plan and resulting child yield has been incorporated into the school roll

projections. Further details regarding how child yield is incorporated into the school roll projections can be found here [London Borough of Havering School Data Pack](#).

## 5.4 Travel to School Patterns

Travel to school patterns from one borough to another are changing for both the primary phase and secondary phase

**Table 5.5 – Net Travel Flows for Primary Pupils (reception – year 6) at Havering Schools (Jan 2023)**

Authority	Net Import/Export								
	2014/ 15	2015/ 16	2016/ 17	2017/ 18	2018/ 19	2019/ 20	2020/ 21	2021/ 22	2022/ 23
<b>Barking &amp; Dagenham</b>	-19	-43	-75	-120	-106	-137	-162	-175	-183
<b>Essex</b>	-90	-80	-66	-45	-45	-17	-2	39	51
<b>Newham</b>	-32	-54	-45	-41	-66	-64	-66	-50	-56
<b>Redbridge</b>	-111	-136	-175	-178	-190	-205	-206	-176	-182
<b>Thurrock</b>	406	428	438	389	364	396	365	357	352

Source: Data is taken from DfE cross border mobility data for January 2015 to January 2023.

Please note that a negative figure (red font) indicates Havering is a net exporter of pupils to this Authority e.g. for Essex in the tables, a negative figure means more Havering residents travel out of borough to attend an Essex school, than Essex residents travel in to Havering to attend a Havering school.

A positive figure in tables (black font) indicates Havering is a net importer of pupils from this Authority e.g. for Thurrock in the tables, a positive figure means more Thurrock residents travel in to the borough to attend a Havering school, than Havering residents travel out to attend a Thurrock school.

In the primary phase, Havering has stopped being a net importer of pupils from Essex and we now have more Havering residents attending Essex primary schools than we have Essex residents attending a Havering primary school.

The net export figure from 2015 to 2023 has increase for Barking and Dagenham, Redbridge and Newham, albeit with some fluctuations year on year. We remain a net importer for Thurrock, although the number is reducing.

**Table 5.6 – Net Travel Flows for Secondary Pupils (Years 7-11) at Havering Schools (Jan 2023)**

Authority	Net Import/Export								
	2014/15	2015/16	2016/17	2017/18	2018/19	2019/20	2020/21	2021/22	2022/23
Barking & Dagenham	969	847	820	680	491	419	365	323	212
Essex	-354	-339	-393	-415	-452	-460	-455	-465	-462
Newham	105	76	48	38	-2	-44	-58	-59	-56
Redbridge	-11	-57	-83	-125	-185	-245	-289	-301	-272
Southend-on-Sea	-142	-155	-192	-200	-209	-199	-206	-197	-190
Thurrock	621	569	558	521	454	403	378	324	296
Tower Hamlets	33	24	17	21	10	9	-5	-4	-9
Waltham Forest	11	-5	-14	-29	-19	-20	-17	-6	-10

Source: Data is taken from DfE cross border mobility data for January 2015 to January 2023

We remain a net importer of secondary pupils for Barking & Dagenham and Thurrock although it is important to note that the net import figure for all of these Local Authorities has reduced significantly.

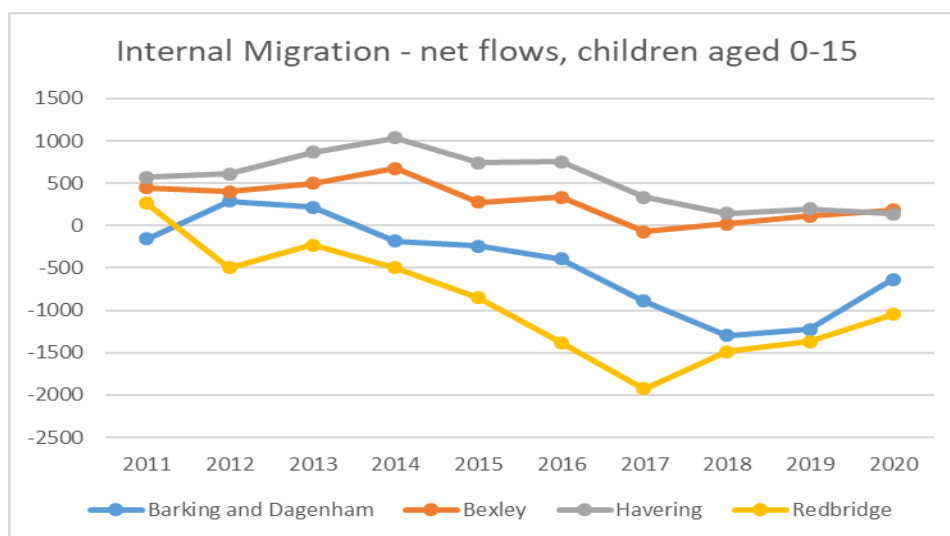
Havering is a net exporter of secondary pupils to Essex, Redbridge, Southend-on Sea, Newham, Tower Hamlets and Waltham Forest. The net export figure for Essex, Southend and Redbridge increased significantly from 2015 to 2023.

## 5.5 Migration

Data published by the GLA regarding internal migration flows of school age children, shows that each year from 2011-2020, Havering was the London borough with the highest net flow for internal migration of children aged 0-15 years old:

**Table 5.7 Internal Migration**

### Internal migration- net flows, children aged 0-15, 2011 to 2020



Source: Data taken from GLA Internal migration flows - school age children



The chart above shows the internal migration net flows for children aged 0-15, from 2011 to 2020 for Havering, compared to our London Local Authority geographical neighbours Barking and Dagenham and Redbridge and compared to our closest statistical neighbour, Bexley.

The above shows that over this 10 year period Havering has been a net importer of children aged 0-15. However, it is important to note that the net flow figure for Havering has reduced significantly from the peak in 2014. The reduction in school age children moving into Havering from other parts of London and the UK will impact the demand for school places.

# **SECTION 6: EARLY YEARS EDUCATION AND CHILDCARE**

## **6.1 Legislative Context**

The Childcare Act 2006 places a legal duty on local authorities to secure sufficient childcare (so far as is reasonably practicable) for working parents or parents who are studying or training for employment, for children aged 0-14 or up to 25 for disabled children and children with additional needs.

In order to meet this duty, local authorities are required to undertake a detailed assessment of the supply and demand of childcare in their area.

The Childcare Sufficiency Assessment is a process designed to ensure there is enough childcare to meet the needs of parents and carers with children up to 14 years old (or up to 25 years old for disabled children and children with additional need). The outcome is a report that analyses findings, allowing the local authority to assess the childcare market, making recommendations; to further enhance and support childcare providers, maintaining high quality services, develop the support families receive when seeking/utilising childcare, support local practitioners by making available a wide range of information and resources, that in turn will benefit families.

The local authority produces a [Childcare Sufficiency Report](#) (CSR) to council members and this report is available and accessible to parents.

The publication of this CSR meets the local authority's statutory duty under sections 6 and 7 of the [Childcare Act 2006 - GOV.UK](#). It is also in line with local authority statutory guidance.

The report focuses on two key areas of the childcare market in Havering:

- measuring the demand for, and supply of childcare within Havering identifying gaps in the market
- planning how to support the childcare market within Havering to address any shortfall

It is placed within the context of the coronavirus (COVID-19) pandemic that continues to have a significant impact on families resulting in a changed demand for childcare. The scale of the impact may take some time to be fully understood.

To assess the supply and demand for childcare places, the local authority compares current known capacity with predicted demand. This takes account of factors such as births, housing growth and patterns of inward and outward migration.

Our current data shows 397 Ofsted registered early years providers in Havering. Of these, 28 early years providers are within academies, independent and maintained schools.

The Childcare Sufficiency Report highlights that there continues to be sufficient EE&C places in all wards in the borough. It is also important to note that not all children entitled to

an EE&C place access this and even when they do, may not take this up in their home ward or within the borough.

Tables 6.1, 6.2 & 6.3 below shows the projected take up of 2, 3 and 4 year old funded places in the borough by ward from 2024 onwards. These projections do not take into account the recently announced expanded early years entitlement that will offer free child care to eligible parents of 9-month to 36-month-olds.

**Table 6.1 – 2 year old projections**

Ward	2018	2019	2021	2022	2023	2024	2025	2026	2027	2028
Beam Park	9	20	11	8	17	20	23	26	30	31
Cranham	12	7	9	8	14	12	11	10	10	10
Elm Park	38	51	30	32	34	33	36	35	35	34
Emerson Park	14	10	5	11	4	9	9	9	9	9
Gooshays	99	78	78	72	73	67	66	64	64	63
Hacton	7	12	8	14	5	10	10	10	11	11
Harold Wood	20	16	28	23	19	20	21	20	20	20
Havering-atte-Bower	23	23	33	27	26	25	24	24	23	23
Heaton	55	43	45	58	35	44	43	41	41	40
Hylands & Harrow Lodge	23	23	26	24	18	24	24	24	24	24
Marshalls & Rise Park	27	20	19	24	29	28	28	27	27	27
Mawneys	21	18	39	16	27	24	25	24	24	23
Rainham & Wennington	32	35	37	45	44	40	42	41	40	40
Rush Green & Crowlands	50	32	51	31	34	38	37	36	38	40
South Hornchurch	30	21	21	18	15	18	19	18	18	18
Squirrels Heath	31	30	29	25	27	25	28	27	27	26
St Alban's	14	21	16	16	20	20	19	19	20	22
St Andrew's	10	12	17	10	10	13	13	12	12	12
St Edward's	45	56	61	58	54	53	54	56	60	66
Upminster	14	25	11	13	12	11	11	11	11	11
<b>Grand total</b>	<b>574</b>	<b>553</b>	<b>574</b>	<b>533</b>	<b>517</b>	<b>533</b>	<b>543</b>	<b>534</b>	<b>544</b>	<b>550</b>

Overall, there is an increase in the 2 year old projections with the most significant increases being within the Beam Park and St. Edwards wards due to new housing developments planned in these areas. These wards currently have sufficient places however; we will monitor closely and implement additional places accordingly should the need arise.

On average of 17% of the 2 year old population are projected to take up a funded 2 year old childcare place.

**Table 6.2 – 3 and 4 year old Universal projections**

Ward	2018	2019	2021	2022	2023	2024	2025	2026	2027	2028
Beam Park	93	99	116	122	126	127	136	160	183	200
Cranham	193	210	201	217	178	160	156	156	148	146
Elm Park	312	319	286	291	320	282	258	262	264	258
Emerson Park	188	170	155	150	149	161	151	153	153	149
Gooshays	404	460	397	429	393	421	389	370	359	349
Hacton	213	225	193	179	215	216	224	228	228	228
Harold Wood	193	235	193	211	191	213	195	188	188	184
Havering-atte-Bower	214	199	226	219	206	196	189	181	176	172
Heaton	266	285	269	283	264	249	239	228	219	215
Hylands & Harrow Lodge	220	213	191	182	192	192	195	200	196	193
Marshalls & Rise Park	403	409	390	365	360	341	338	331	326	320
Mawneys	227	238	217	257	238	246	229	219	215	210
Rainham & Wennington	254	244	227	273	272	277	259	251	250	244
Rush Green & Crowlands	219	259	236	257	232	244	234	230	234	244
South Hornchurch	167	173	149	138	132	152	147	147	145	142
Squirrels Heath	318	350	326	323	288	326	315	326	332	324
St Alban's	141	133	135	134	142	130	122	121	125	137
St Andrew's	159	224	206	233	212	207	206	211	207	202
St Edward's	312	337	371	396	417	417	408	408	427	464
Upminster	338	353	340	342	338	331	304	295	296	293
<b>Grand total</b>	<b>4834</b>	<b>5135</b>	<b>4824</b>	<b>5001</b>	<b>4865</b>	<b>4887</b>	<b>4693</b>	<b>4665</b>	<b>4673</b>	<b>4674</b>

**Table 6.3 – 3 and 4 year old Extended projections**

Ward	2018	2019	2021	2022	2023	2024	2025	2026	2027	2028
Beam Park	32	43	46	55	57	57	61	73	83	90
Cranham	45	97	99	133	111	108	106	106	101	99
Elm Park	83	77	108	116	138	129	118	120	121	118
Emerson Park	70	65	83	78	97	94	88	89	89	87
Gooshays	134	174	168	201	197	203	187	178	173	168
Hacton	109	119	102	109	133	134	139	141	141	141
Harold Wood	70	106	96	100	100	103	94	91	91	89
Havering-atte-Bower	78	79	95	101	96	90	87	84	81	79
Heaton	59	81	97	105	113	106	101	97	93	91
Hylands & Harrow Lodge	74	95	96	109	94	97	99	102	100	98
Marshalls & Rise Park	160	154	182	170	186	176	175	171	168	166
Mawneys	61	73	104	121	118	119	111	106	104	101
Rainham & Wennington	54	73	69	105	105	107	100	97	96	94
Rush Green & Crowlands	66	84	92	89	78	85	81	80	81	84
South Hornchurch	45	61	56	62	60	63	61	61	60	59
Squirrels Heath	73	103	118	153	130	145	140	145	147	144
St Alban's	35	38	51	59	62	57	53	53	55	60
St Andrew's	89	111	115	121	120	114	113	115	113	111
St Edward's	129	162	170	196	225	225	220	220	230	250
Upminster	77	96	128	148	148	145	133	129	130	128
<b>Grand total</b>	<b>1543</b>	<b>1891</b>	<b>2075</b>	<b>2331</b>	<b>2368</b>	<b>2355</b>	<b>2267</b>	<b>2255</b>	<b>2258</b>	<b>2258</b>

The 3 & 4 Year Old projections shows a slight decrease between 2024 & 2025 and remain relatively stable between 2025 & 2028. However, there is a projected increase over the planned period in Beam Park, Hacton, Hylands & Harrow Lodge, St. Albans and St. Edward's wards. The growth in some of these wards is due to new housing developments planned in these areas. These wards currently have sufficient places however; we will monitor closely and implement additional places accordingly should the need arise.

A new school with a nursery will be opening at Bridge Close within the St. Alban's ward, which will create additional capacity for children in the, St. Alban's and St. Edward's wards.

This is the position based on existing capacity as of Summer 2023, however, this situation may change as new providers open and existing providers may close. Due to the unknown impact at this stage that COVID-19 will have on the childcare sector and employment in Havering there will be a need to continue monitoring childcare sufficiency.

Further information of the borough's provision and ward profile data is provided on our [2023-27 Childcare Sufficiency Report](#).

## **6.2 Options to meet the projected future demand for places:**

We are aware that assessing the childcare market and ensuring a sufficiency of provision is both a complex and a constantly moving challenge. We will continue to work with providers, schools and potential providers to encourage the establishment of additional provision where this is required.

Analysis of childcare places for 0-4 year olds shows that across the borough there are sufficient places to meet demand.

## **6.3 Future Planning & Recommendations 2023 – 27**

We are aware that assessing the childcare market and ensuring sufficiency of provision is both a complex and constantly moving challenge.

Analysis of childcare places for 0-4 year olds shows that across the borough there are sufficient places as mentioned above. Our future planning to ensure that we meet our commissioning obligations will include the following;

- Ensure that a nursery provision is part of the space when a new free school is being delivered according to the ESFA baseline design. Review and monitor the data at the time of delivery
- To explore implementing nursery provision at schools currently without a nursery provision, where appropriate.
- Encouraging all early years and childcare providers to continue to assess the need of the market in their area to gauge an understanding of unmet demand.

- Monitor the impact of extended entitlement (30 hours) on childcare sufficiency levels ensuring that the views and needs of parents and carers are addressed.
- Continue to support the set-up of new childcare businesses and expansion of existing provisions.
- Increasing the number of provisions with a 'Good' or above Ofsted inspection judgement.
- Engaging with Schools, Childminders and Private, Voluntary and Independent (PVI) provisions to deliver more 2 year olds places and wraparound care.
- Continue to work with commercial and letting properties to develop and establish new provision especially in areas of future housing developments.
- Engaging with After School Clubs and Holiday Provisions to deliver early years and childcare places to support 30 hours delivery.
- Encourage all providers to advise their parents of what options they are entitled to in relation to childcare costs.
- Review practices and processes across early years provision in conjunction with the CAD Team as set out within the Havering High Need Strategy 2017-2022 to ensure that the needs of all children with SEND are met.
- Preparing for future Childcare Sufficiency Reports - Due to the unknown impact at this stage that COVID-19 will have on the childcare sector and employment in Havering there will be a need to continue monitoring childcare sufficiency.
- Funded places and provider sustainability will be required to monitor the sector and ensure it is able to continue to provide the number of quality childcare places that is required by Havering families now, and in the future.
- Recruitment of qualified and experienced practitioners remains a challenge for providers across the country. This reflects a national issue we continue to monitor.
- Ensure delivery of childcare places required to ensure sufficient high quality, flexible places are available to meet the expanded early years entitlements as follows:
  - Phase 1: April 2024 - 15 hours of childcare over 38 weeks of the year made available to eligible parents of two-year-olds
  - Phase 2: September 2024 - 15 hours of childcare over 38 weeks of the year made available to eligible parents of 9-month to 36-month-olds
  - Phase 3: September 2025 - 30 hours of childcare over 38 weeks of the year made available to eligible parents of 9-month to 36-month-olds

# **SECTION 7: COMMISSIONING STATUTORY SCHOOL PROVISION**

## **7.1 Duties to provide for ages 4-16**

Local authorities have a statutory duty to ensure there is a sufficient supply of good quality education provision available to meet the needs of the population within its area. This includes provision for primary and secondary aged pupils from the ages of five to sixteen; provision of post-16 places; provision of early years places from birth to the age of five; and the provision of specialist education places for any child that requires a place from birth to the age of 25.

## **7.2 Addressing surplus places and commissioning additional places where needed**

Havering has a diverse range of primary and secondary schools and wishes to maintain that diversity. To help develop the range of options available, we will work with other providers when making decisions concerning addressing surplus places and commissioning new places if required.

The London average of 88.5% of parents being offered their first preference primary school and 70% their first preference secondary school are being exceeded for Havering residents, but this may become more difficult as the higher cohorts leaving primary schools move on to secondary schools. Decisions concerning commissioning new places and measures to address surplus places will take into account parental preferences and the provision of school places in areas where parents are unable to secure places within easy walking distance of home.

At secondary level, academies will make their own decisions about admission numbers where places are currently unfilled, but it is recognised that any current capacity will start to fill as the current large primary cohorts move to secondary school.

Parental choice for in-year applicants is severely reduced in some areas of the borough and in some year groups. In some cases, there have been periods when no places have been available to accommodate in-year applications. It is challenging to implement additional places in year groups higher than reception or year 7.

It is important to balance the need for school places and meeting parental preference with the efficient delivery of high quality education services. This requires a modest surplus of school places in any given locality. Too much surplus capacity is financially wasteful, and can impact negatively on budgets and school standards.

It is recognised that the school estate should carry some surplus capacity to meet in year demand, with the DfE applying an uplift of 2% to forecast school place demand when calculating Central Government capital Basic Need allocations for each Local Authority. The

Local Authority seeks to maintain surplus capacity in primary school places to ensure we keep pace with demand for school places in each planning area, by providing places of good quality that parents want for their children.

However, given that surplus places tend to be held in a few less popular schools rather than evenly across the estate, coupled with the financial challenges that schools with low numbers face, we need to review how much surplus is considered viable. Even a relatively modest surplus of 2% is huge if it is held within one or two schools within the planning area.

The future projected demand for school places can be influenced by demographic changes that may be difficult to predict in advance of happening. Changes to planned housing delivery, patterns of movement, future birth rates and school popularity can all lead to changes in the projected future demand for school places. It is difficult to factor in to the school roll projections what impact if any; nationwide issues such as Brexit, Covid-19, economic growth and changes to benefits will have on school place demand in Havering. The projections are reviewed on an annual basis to ensure that any changes impacting future demand for school places are incorporated into the updated projections, so far as is possible.

It is important to recognise we cannot achieve our ambitions of making sure the right number of school places are available in the right place at the right time, without working in partnership with schools. The increasingly complex environment in which decisions concerning school sizes and locations are made means that the local authority has to work closely with all education providers, to secure the best for Havering's children and young people.

**Table 7.1 – Additional Primary Places from 2011-12 to 2022- 23.**

The table below gives a breakdown by academic year of the temporary and permanent primary places created since 2011:

Year	Temporary Primary places added	Permanent Primary places added	Total primary places added
2011-12	60	210	270
2012-13	180	0	180
2013-14	525	2100	2625
2014-15	112	420	532
2015-16	135	840	975
2016-17	210	931	1141
2017-18	0	1050	1050
2018-19	0	462	462
2019-20	0	210	210
2020-21	0	210	210
2021-22	0	0	0
2022-23	0	0	0
<b>Total</b>	<b>1222</b>	<b>6433</b>	<b>7655</b>



In the primary phase since 2011-12 we have created a total of 7655 additional primary places (Reception to year 6) through temporary places, permanent PAN rationalisations and permanent expansions to meet the rising demand for primary school places.

The birth rate in Havering has declined since 2016/17 therefore, we have not needed to implement any further permanent expansions.

**Table 7.2 – Additional Secondary places from 2016-17 to 2022-23**

Year	Temporary Secondary places added	Permanent Secondary places added	Total Secondary places added
2016-17	48	90	138
2017-18	50	100	150
2018-19	0	805	805
2019-20	30	350	380
2020-21	0	150	150
2021-22	0	0	0
2022-23	0	0	0
<b>Total</b>	<b>128</b>	<b>1495</b>	<b>1623</b>

In the secondary phase, since 2016-17, we have created a total of 1623 additional secondary places (year 7-11) through temporary places, permanent PAN rationalisations and expansions in the Central, East and North secondary planning areas to meet the rising demand of larger cohorts transferring from primary schools.

**Table 7.3 – Additional SEND places from 2015-16 to 2023-24.**

Year	Temporary SEN places added	Permanent SEN places added	Total SEN places added
2015-16	18	7	25
2016-17	0	84	84
2017-18	0	0	0
2018-19	0	12	12
2019-20	0	12	12
2020-21	0	0	0
2021-22	0	28	28
2022-23	0	0	0
2023-24	0	104	104
<b>Total</b>	<b>18</b>	<b>247</b>	<b>265</b>

Similarly, for our Special Educational Needs & Disabilities (SEND) provision a total of 265 places have been created since 2015-16 through temporary expansions in two of our special schools and by implementing and expanding SEND units. 35 post-16 SEND places were created by extending the age range of an existing special school up to 19 years.

A new Special free school sponsored by Unity Schools Partnership is due to open in September 2023 on the St Edwards Church of England Academy site offering 60 places for Social, Emotional and Mental Health (SEMH) and Autistic Spectrum Disorder (ASD), for pupils aged 5 -16.

**Table 7.4 – Historic and Forecast Reception Pupils in Havering Mainstream Schools (2008-09 to 2027-28)**

Academic Year	Reception NOR	Reception places available	Surplus/ Deficit of places
2008/09	2607	2775	168
2009/10	2701	2795	94
2010/11	2679	2765	86
2011/12	2824	2855	31
2012/13	2901	2960	59
2013/14	2994	3245	251
2014/15	3008	3170	162
2015/16	3185	3335	150
2016/17	3286	3483	197
2017/18	3298	3513	215
2018/19	3199	3489	290
2019/20	3273	3504	231
2020/21	3422	3594	172
2021/22	3330	3519	189
2022/23	3386	3609	223
2023/24	3360	3432	72
2024/25	3283	3522	239
2025/26	3227	3552	325
2026/27	3260	3552	292
2027/28	3471	3552	81

*\*To note the 2027/28 forecast is based on a projected birth rate.*

The 2020/21 reception intake relates to the peak birth year in Havering. After the peak birth year the birth rate reduces year on year. Despite this, the 2022/23 number on roll is higher than the actual reception intake the previous year. A large driver of future projected school place need is planned housing. If planned housing is not delivered as expected then this will lead to the actual reception intake being lower than expected.

There is also a need to ensure that there are sufficient places available in the reception cohort in order to accommodate in-year applications, which have increased this year. As an example the reception intake in the table above for 2021/22 is 3330. This cohort is now in year 1 in 2022/23 and at the time of the Autumn school census 2022 had grown to 3390, an increase of 2%.

**Table 7.5 – Current and Forecast Reception Pupils in Havering Mainstream Schools by Planning Area (2027-28)**

Planning Area	Total Reception places 2022 23	Pupil roll 2022 23	Surplus places 2022 23	Surplus capacity 2022 23(%)	Reception places 2027 28	Pupil roll 2027 28	Surplus places 2027 28	Surplus capacity 2027 28 (%)
Collier Row	555	497	58	10%	525	501	24	5%
Elm Park and South Hornchurch	594	576	18	3%	567	542	25	4%
Harold Hill	690	642	48	7%	660	611	49	7%
Hornchurch	510	487	23	5%	510	489	21	4%
Rainham	300	267	33	11%	360	317	43	12%
Romford	570	560	10	2%	570	660	-90	-16%
Upminster and Cranham	390	357	33	8%	360	351	9	2%

*\*To note the 2027/28 forecast is based on a projected birth rate.*

The table above represents reception year group data at planning area level. It shows that the growth in pupil numbers is not uniform across the borough, nor is the level of surplus capacity.

As we are unable to predict in advance the number or ages of late applicants it is important that a surplus is maintained within the school system in order to accommodate late applicants. This is something recognised by the Education Skills Funding Agency who have included an additional surplus element in their Basic Need calculation.

**Table 7.6 – Current and Forecast Primary Pupils in Havering Mainstream Schools by Planning Area (2027-28)**

Planning Area	Total Reception to year 6 places 2022 23	Pupil roll 2022 23	Surplus places 2022 23	Surplus capacity 2022 23(%)	Reception to year 6 places 2027 28	Pupil roll 2027 28	Surplus places 2027 28	Surplus capacity 2027 28 (%)
Collier Row	3750	3552	198	5%	3705	3593	112	3%
Elm Park and South Hornchurch	4116	4002	114	3%	3999	3912	87	2%
Harold Hill	4680	4498	182	4%	4620	4347	273	6%
Hornchurch	3600	3485	115	3%	3570	3443	127	4%
Rainham	1950	1808	142	7%	2280	2108	172	8%
Romford	3750	3683	67	2%	3990	4419	-429	-11%
Upminster and Cranham	2730	2636	94	3%	2550	2436	114	4%

Table 7.6 shows that the projected surplus capacity for Primary year groups (Reception to Year 6) varies across the borough from 2% to -11% in 2027/28.

**Table 7.7 – Historic and Forecast Year 7 Pupils in Havering Mainstream Schools (2008-09 to 2029-30)**

Academic Year	Year 7 NOR	Year 7 places available	Surplus/ Deficit of places
2008/09	3125	3184	59
2009/10	3059	3199	140
2010/11	3082	3204	122
2011/12	2931	3238	307
2012/13	2892	3248	356
2013/14	2828	3228	400
2014/15	2961	3228	267
2015/16	2967	3248	281
2016/17	2965	3272	307
2017/18	2842	3218	376
2018/19	2917	3270	353
2019/20	3055	3372	317
2020/21	3057	3312	255
2021/22	3022	3482	460
2022/23	3134	3482	348
2023/24	3353	3482	129
2024/25	3359	3482	123
2025/26	3374	3482	108
2026/27	3482	3482	0
2027/28	3683	3482	-201
2028/29	3575	3482	-93
2029/30	3621	3482	-139

**Table 7.8 – Current and Forecast Year 7 Pupils in Havering Mainstream Schools by Planning Area (2029-30)**

Planning Area	Year 7 places 2022 23	Pupil roll 2022 23	Surplus places 2022 23	Surplus capacity 2022 23 (%)	Year 7 places 2029 30	Pupil roll 2029 30	Surplus places 2029 30	Surplus capacity 2029 30 (%)
North	420	420	0	0%	420	479	-59	-14%
Central	1590	1460	130	8%	1590	1724	-134	-8%
East	732	627	105	14%	732	710	22	3%
South	740	627	113	15%	740	706	34	5%

The table above shows that current surplus capacity for year 7 varies across planning areas. By the end of the forecasting period (2029-30) there is projected to be a capacity deficit of 4% in year 7 across the borough (based on current capacity data).

**Table 7.9 – Current and Forecast Secondary Pupils in Havering Mainstream Schools by Planning Area (2029-30)**

Planning Area	Year 7 to 11 places 2022 23	Pupil roll 2022 23	Surplus places 2022 23	Surplus capacity 2022 23 (%)	Year 7 to 11 places 2029 30	Pupil roll 2029 30	Surplus places 2029 30	Surplus capacity 2029 30 (%)
North	2100	2043	57	3%	2100	2338	-238	-11%
Central	7950	7204	746	9%	7950	8503	-553	-7%
East	3660	2967	693	19%	3660	3541	119	3%
South	3700	3074	626	17%	3700	3483	217	6%

Table 7.9 shows that the projected surplus capacity for Secondary year groups (Year 7 – Year 11) varies across the borough from -11% to 6% in 2029/30.

### 7.3 Year 6 to Year 7 transfer rates

The following table shows the historic year 6 to year 7 transfer rate; that is the number of year 7 pupils in Havering mainstream secondary schools compared to the number of year 6 pupils in Havering mainstream primary schools the previous year. The table shows how the transfer from year 6 to year 7 has changed over time.

**Table 7.10 – Historic and Forecast Primary Pupils in Havering Mainstream Schools (2008-09 to 2022-23)**

Year	Year 6 roll	Year 7 roll	Year 6 to Year 7 transfer rate	Change from previous year
2008/09	2732	3125	-	-
2009/10	2739	3059	112%	-
2010/11	2690	3082	113%	1%
2011/12	2586	2931	109%	-4%
2012/13	2498	2892	112%	3%
2013/14	2681	2828	113%	1%
2014/15	2727	2961	110%	-3%
2015/16	2861	2967	109%	-2%
2016/17	2800	2965	104%	-5%
2017/18	2935	2842	102%	-2%
2018/19	3028	2917	99%	-2%
2019/20	3090	3055	101%	2%
2020/21	3032	3057	99%	-2%
2021/22	3141	3022	100%	1%
2022/23	3337	3134	100%	0%

As can be seen in the above table, there has been a significant reduction in the year 6 to year 7 transfer rate over the last seven years. Whereas previously the year 6 to year 7

transfer rate was consistently between 109% -113%, 2016-17 saw a 5% drop on the previous year to 104%, followed by a further reduction to 102% in 2017-18. The year 7 figures for 2018-19 show that the year 6 to year 7 transfer rate for this year has dropped further to 99%. The transfer rate for the last five years has remained between 99 % - 101%.

Therefore although Havering has always historically been a net importer of pupils at secondary when compared to the year 6 cohort the previous year, this has rapidly changed over the past few years and in 2018-19 Havering was a net exporter at secondary for year 7. Although the number of Havering residents being offered a year 7 place at a secondary school outside of Havering has remained relatively stable over the last seven years, there has been a significant reduction in the number of non-Havering residents offered a year 7 place at a Havering secondary over the same period. This could indicate that the main driver for this change is the declining popularity of Havering secondary schools coupled with the increasing popularity of home local authority secondary schools with non-Havering residents.

This reduction in the year 6 to year 7 transfer rate has been taken into account when producing the year 7 and secondary projections in this document, resulting in a reduction in the expected need for additional year 7 places over the period of the plan.

**For information regarding the need for additional mainstream school places in Havering please see the [London Borough of Havering School Data Pack](#)**

#### **7.4 Future priorities over the plan period- Primary and Secondary**

- To commission additional school places when required either through permanent expansions/PAN rationalisations or via new schools, ensuring that places are made available in the right place at the right time.
- To ensure that additional school places required are delivered at good or “outstanding” schools and academies
- To manage the school expansion programme appropriately so that any additional places delivered do not have a negative impact on neighbouring schools in Havering.
- To manage the level of surplus within our school estate so that the amount of surplus is not excessive; taking action to reduce the level of surplus if necessary.
- To develop a framework to effectively monitor surplus places and to identify when the level of surplus places requires intervention.
- To support sponsors in opening new free schools in areas of Basic Need, in particular ensuring that the free schools required to meet the need from housing in the Romford and Rainham planning areas open on time.
- To pursue new schools to meet Basic Need through future waves of the free school programme where required.

- Ensuring that schools remain financially sustainable in a climate of surplus places.
- To formulate an action plan and accommodation strategy for those schools where we have permanently reduced the PAN to address surplus places.
- To negotiate with housing developers where new housing generates additional children, seeking developer contributions and/or new sites to accommodate new schools if required.
- To closely monitor the year 7 intakes for future years and if it appears that the growth in year 7 in 2027/28 will be sustained, to start discussions about the need for a new secondary school.



## **SECTION 8: COMMISSIONING POST 16 EDUCATION AND TRAINING**

**Since 2014, it has been compulsory for students leaving year 11 to remain in education or training until the age of 18.** This policy, referred to as 'Raising the Participation Age' (RPA), represents the government's recognition of the importance of continued education after the age of 16. For those students with Education Health Care plans this extends to the age of 25.

### **8.1 Duties to Provide for Post 16 Students**

Local authorities have responsibilities to support young people into education or training, which are set out in the following duties:

- to ensure support is available to all young people from the age of 13 that will encourage, enable or assist them to participate in education or training (tracking young people's participation successfully is a key element of this duty); and
- to have processes in place to deliver the 'September Guarantee' of an education or training place for all 16 and 17 year olds.

Learning providers are required to notify the Local Authority when a young person leaves learning so that it can fulfil its statutory duties in respect of tracking young people in post 16 education and training.

### **8.2 Post-16 Provision**

There is a mixed economy of providers operating within Havering post-16, including: 9 school sixth forms (including 3 special schools); The Havering Colleges (formed by a merger in 2019 of New City College, Havering Sixth Form College and Havering College of Further & Higher Education). The following training providers currently operate from Havering offering post-16 opportunities from entry level to level 3 qualifications including Traineeships and Apprenticeships, The Specialist Trade Course Group, (STC Group), Halls of Ivy, Ixion part of Shaw Trust, TCHC Group, Paul Falltrick Hairdressing and the Employment Education Training Group (EET group). Havering Adult College caters for learners aged 19 and older.

At GCSE level (students aged 16), the key measure 5+ GCSE's A\*-C grades including English and Maths; is no longer valid. This was replaced in 2017 by Attainment 8 and Progress 8.

**Table 8.1 – Key Stage 4: % Achieving a Standard Pass in the Basics (A\*-C in both English and Maths)**

Area	2019	2020	2021	2022	2023	Trend
National	64.9	71.2	72.2	69.0	65.1	
Inner London	66.5	73.6	74.7	73.7	69.4	
Outer London	69.8	75.7	76.1	74.5	71.7	
Statistical neighbours	64.3	71.0	71.6	67.5	63.8	
Havering	69.8	77.0	76.1	71.6	69.2	
National	28	20	26	46	35	
Statistical Neighbours	1	1	1	2	1	
London	12	10	12	22	19	

This is the percentage of pupils achieving a standard pass in both English and Mathematics. Although historically above national, 2023 saw an increase on previous year, although there was a substantial decrease in rankings to 46<sup>th</sup> in 2022. Havering is currently placed 1<sup>st</sup> amongst our statistical neighbours.

### 8.3 Post 16 demographics and future demand

**Table 8.2 – Demographic forecasts**

The GLA show that the 16-19 cohort in Havering is projected to increase over the next few years:

Year	Age				Total	% change from previous year
	16	17	18	19		
2017/18	2843	2881	2898	2486	11108	-2%
2018/19	2813	2892	2802	2438	10945	-1%
2019/20	2942	2842	2834	2375	10993	0%
2020/21	3055	2954	2827	2446	11282	3%
2021/22	3143	3070	2913	2463	11589	3%
2022/23	3079	3180	3026	2551	11835	2%
2023/24	3260	3114	3122	2630	12126	2%
2024/25	3316	3291	3061	2690	12358	2%
2025/26	3358	3343	3224	2620	12544	2%
2026/27	3373	3383	3282	2759	12798	2%

Source: 2021-based BPO Projections

**Table 8.3 – Post -16 projected numbers in Havering (16-19 year olds)**

Havering residents in full and part time education (excludes Havering school sixth forms):

Year	Havering provision	Non Havering provision	Total
2018/19	2662	896	3558
2019/20	2644	1100	3744
2020/21	2686	1123	3809
2021/22	2409	1171	3580
2022/23	2410	1221	3631
2023/24	2563	1199	3761
2024/25	2612	1222	3833
2025/26	2651	1240	3891
2026/27	2705	1265	3970

The projections show that the number of Havering residents accessing full or part time education is projected to continue to increase from 2023/24 onwards. The projected increase in demand can be met within the existing capacity of Havering Sixth Form College and FE college.

**Table 8.4 – Staying on rates from year 11 to year 12 in Havering schools**

The following table shows the transfer rates from year 11 to year 12 from Havering secondary schools to Havering school sixth forms and how this has changed over time:

Year	Yr11/12
2015/16	26.65%
2016/17	27.44%
2017/18	28.76%
2018/19	27.26%
2019/20	28.03%
2020/21	31.21%
2021/22	29.84%
2022/23	29.59%

Even though we saw the proportion of Havering year 11 roll transferring to Havering year 12 roll increasing in 2020/21, the fluctuations in this transfer rate over time makes it difficult to assess whether this increase will be sustained.

The year 11 roll at Havering schools is projected to increase from 2023/24 onwards, however we have enough capacity to meet the increase.

**Table 8.5 – Projected numbers on roll for Havering school sixth forms**

Academic Year	School sixth form total	Places available	Surplus/ Deficit
2020/21	1659	1840	181
2021/22	1698	1870	172
2022/23	1647	1890	243
2023/24	1677	1890	213
2024/25	1752	1930	178
2025/26	1833	1930	97
2026/27	1882	1930	48
2027/28	1930	1930	0

The projections show that the number of students expected to study at a Havering school sixth form is projected to increase from 2023/24 onwards. This reflects the expected year 11 rolls at those schools with school sixth forms and the fact that our school sixth forms offer a traditional academic curriculum and it is expected in future years that more students will pursue vocational or work based learning pathways, such as apprenticeships.

The Harris Federation will open a new, co-educational, 16-19 sixth form in Rainham in September 2023. The new sixth form will have 400 places and partner with the sixth forms at Harris Academy Chafford Hundred and Harris Academy Riverside, once it opens. It will offer academic A-levels and Level 3 BTECs. The 400 places have not been included in the table above.

#### 8.4 Participation rates

The participation rate of 16 year old Havering residents at March 2023 was 97.1% for females and 96.0% for males.

The participation rate for 17 year old Havering residents at March 2023 was 93.9% for females and 90.90% for males.

Havering’s participation rates for both 16 and 17 year olds compared to London and national averages as at March 2023 are favourable:

**Table 8.6 – Participation levels**

	% 16 year olds recorded as participating in education or training			% 17 year olds recorded as participating in education or training		
	Number of 16 year olds known to area	Female	Male	Number of 17 year olds known to area	Female	Male
England	592,630	95.70%	94.20%	587,250	90.70%	88.40%
London	94,720	97.90%	97.00%	94,160	95.70%	93.50%
Havering	3,098	97.10%	96.00%	3,118	93.90%	90.90%

<https://www.gov.uk/government/publications/neet-and-participation-local-authority-figures>

## 8.5 Not in Education, Employments or Training (NEET) and Not Known

Number and proportion of 16 and 17 year olds not in education, employment or training or whose activity is not known in each local authority by age and gender.

**Table 8.7 – NEET and Not Known rates**

### NEET and participation LA scorecard in England, Havering and London for 2022

Age	Age	Total cohort (average of Dec/Jan/Feb)	Percentage of the cohort who are NEET or not known	Percentage of the cohort who are NEET	Percentage of the cohort with activity not known	Annual change in the percentage of the cohort who are NEET or not known
England	16-17	1,236,365	5.20%	2.80%	2.40%	0.5pp
London	16-17	189,141	3.40%	1.60%	1.80%	-0.1pp
Havering	16-17	6,198	2.40%	1.50%	0.90%	-0.3pp

Source: <https://explore-education-statistics.service.gov.uk/data-tables/permalink/baeac239-1775-441c-7975-08dbf0809b23>

Table 8.7 shows that Havering has a lower proportion of NEET and not known 16 and 17 year olds when compared to London and England. However, Havering has a slightly lower percentage of known NEET 16 and 17 year olds when compared to London.

A further analysis of this data indicates we need to support our residents who are not in Education or employment. This includes those who may find accessing such opportunities more challenging due to their mental health & wellbeing and personal circumstances. The NEET cohort in Havering is made up of the following characteristics Teenage Pregnancy, illness, seeking Education, Employment or Training (EET), non-RPA compliant provision, Young carers, Youth Justice Service (YJS), Looked After Child (LAC) and SEND.

The employment and education status for a proportion of young people aged 16-18 years old changes on a regular basis. There has been an increase in the number of young people who struggle with their mental health, which has resulted in a need for a more flexible approach to progress in into post-16 pathways. The Local Authority along with Prospects continues to support this cohort back into participation through the recent ESIF funded Spark Change programme. The programme delivers re-engagement activities providing flexible entry points to support young residents back into post-16 participation.

## 8.6 In learning analysis - Destinations

Destination measures are a headline accountability measure and show the percentage of pupils continuing to a sustained education, employment or training destination in the year after completing key stage 4 (after year 11) or 16 to 18 study (after completing A levels or other level 3 qualifications). The destination measures provide clear and comparable information on the success of schools and colleges in helping all their pupils take qualifications that offer them the best opportunity to progress. They also encourage institutions to make sure their pupils receive the support needed to prepare for and

complete the transition on to education, training or employment that offers good long term prospects.

Pupil destinations after completing key stage 4, state funded schools (mainstream and special):

**Table 8.8 – Destination data**

Local Authority	Number of pupils completing key stage 4	Percentage of pupils activity recorded in 2021/22											Not recorded as a sustained destination	Activity not captured
		Destinations sustained for at least two terms						Apprenticeships						
		Sustained education, employment & apprenticeships	Sustained education destination	Further education	School sixth form	Sixth form college	Other education destination	Sustained apprenticeships	Advanced and Higher apprenticeships (level 3 and above)	Intermediate apprenticeships (level 2)	Sustained employment destination			
England	576,305	93.5%	86.2%	34.5%	37.1%	12.8%	1.8%	3.3%	1.4%	1.9%	4.0%	5.3%	1.2%	
London	85,671	94.6%	92.0%	23.0%	58.1%	9.2%	1.7%	1.0%	0.5%	0.5%	1.6%	3.7%	1.7%	
Havering	2,882	94.7%	88.9%	47.3%	39.0%	1.3%	1.3%	3.0%	1.5%	1.6%	2.7%	4.3%	1.1%	

<https://www.gov.uk/government/collections/statistics-destinations>

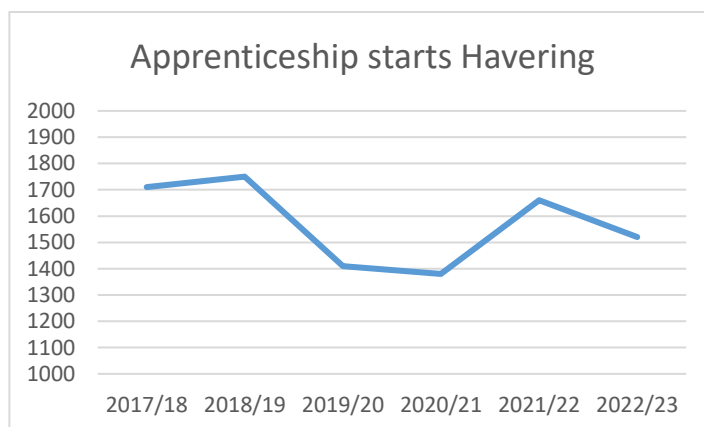
The above table shows that Havering is in line with the average proportion of residents accessing education or apprenticeships when compared to both the National and London averages.

## 8.7 Apprenticeships

For the 2022/23 year, there were 1,520 apprenticeship starts for Havering covering all age groups of apprenticeships. Of those starting an apprenticeship in 2022/23, 26.3% were under 19, 32.2% were aged 19-24 and 41.5% over 25. In relation to the level of apprenticeship, 17% were at Intermediate level, 45% were at Advanced level and 38% were at the Higher level.

The data shows that there has been a dip in apprenticeship take up in the years 2019/20 and 2020/21, which mostly likely can be attributed to the Covid-19 pandemic. However, from 2021/22 we can see that the number of apprenticeships has increased indicating a recovery post the Covid-19 pandemic.

**Table 8.9 – Apprenticeship starts Havering**



## 8.8 Future priorities over the plan period - Post 16

- There are sufficient sixth form places available at Havering school sixth forms to meet the projected demand, with no need to increase the number of Havering school sixth form places available over the period of the plan.
- To secure sufficient resources for world class learning so that all young Havering residents are able to access such opportunities, particularly for learners with support needs.
- Ensuring that the technical education reforms and the introduction of the Technical study programmes including the new T Levels help address Havering's need for a highly skilled workforce. The two year qualifications as an alternative to A Levels, other post-16 courses or an apprenticeship.
- Improving the availability of high quality careers guidance throughout Havering raising aspirations amongst local young people. This includes increasing the need for schools and colleges to engage with employers in order to meet the Gatsby Benchmarks.
- Continuing to promote and develop the Apprenticeship offer in Havering, including the Higher level Apprenticeship opportunities up to level 7.
- There is sufficient capacity available at the Havering Colleges (formed by a merger in 2019 of New City College, Havering Sixth Form College and Havering College of Further & Higher Education), to meet the projected demand for post 16 over the period of the plan.
- The post-16 provision within the borough provides a sufficient breadth of opportunities at level 2 and Level 3 both vocational and academic. The offer within the school sixth forms and the sixth form college is predominantly academic at level 3 with some aspects of vocational provision. The local Further & Higher Education college offers vocational programmes from entry level to level 4.
- To secure entry level pathways with flexible access to support the NEET/Not known cohort in particular to support the vulnerable cohort to ensure that there are sufficient pathways available at the right level to re-engage this cohort in participating

# **SECTION 9: COMMISSIONING SPECIAL EDUCATIONAL NEEDS AND DISABILITIES (SEND)**

## **9.1 Duties to Provide for Special Educational Needs and Disabilities**

The Equality Act 2010 sets out the legal obligations that schools, early years providers, post-16 institutions, local authorities and others have towards disabled children and young people:

- They **must not** directly or indirectly discriminate against, harass or victimise disabled children and young people
- They **must not** discriminate for a reason arising in consequence of a child or young person's disability
- They **must** make reasonable adjustments, including the provision of auxiliary aids and services, to ensure that disabled children and young people are not at a substantial disadvantage compared with their peers. This duty is anticipatory – it requires thought to be given in advance to what disabled children and young people might require and what adjustments might need to be made to prevent that disadvantage
- Public bodies, including further education institutions, local authorities, maintained schools, maintained nursery schools, academies and free schools are covered by the public sector equality duty and, when carrying out their functions, **must** have regard to the need to eliminate discrimination, promote equality of opportunity and foster good relations between disabled and non-disabled children and young people

Under the Children and Families Act 2014 the child's parent or the young person has the right to request a particular school, college or other institution of the following type to be named in their EHC plan:

- maintained nursery school
- maintained school and any form of academy or free school (mainstream or special)
- non-maintained special school
- further education or sixth form college
- independent school or independent specialist colleges (where they have been approved for this purpose by the Secretary of State and published in a list available to all parents and young people)



In 2019, there were approximately 1611 children aged 3-25 living in Havering who had an Education Health Care Plan (EHCP). This has increased by over 750 pupils in 2023. The number of EHCP's is forecast to increase for all four main SEND types with Communication and Interaction and Social, Emotional and Mental Health needs (SEMH) due to see the highest growth.

## 9.2 Projections for Havering pupils with an EHCP attending a Havering or out borough Primary, Secondary, Special school and Post 16 provision at the end of the academic year

**Table 9.1 – Borough wide projections**

Academic year	Cognition and Learning	Communication and Interaction	SEMH	Physical and/or Sensory	Totals
2020/21	544	905	272	173	1894
2021/22	574	1057	312	195	2138
2022/23	562	1251	385	204	2402
2023/24	592	1354	381	205	2533
2024/25	621	1525	418	215	2779
2025/26	631	1702	438	227	2998
2026/27	645	1891	452	246	3234
2027/28	655	2082	451	264	3452

- Cognition and Learning – historical trend shows an increase between 2020/21 and 2022/23. We expect this trend to continue going forward.
- Communication and Interaction – historical trend shows a high increase between 2020/21 and 2022/23. We expect this trend to continue going forward.
- SEMH – historical trend shows an increase between 2020/21 and 2022/23. We expect this trend to continue going forward.
- Sensory and/or Physical - historical trend shows an increase between 2020/21 and 2022/23. We expect this trend to continue going forward.

**Table 9.2 – Primary projections**

Academic year	Cognition and Learning	Communication and Interaction	SEMH	Physical and/or Sensory	Totals
2020/21	137	387	69	54	647
2021/22	136	498	67	66	767
2022/23	156	672	110	74	1012
2023/24	136	708	73	77	994
2024/25	146	802	74	86	1108
2025/26	146	896	80	98	1220
2026/27	151	990	84	109	1334
2027/28	140	1053	72	121	1385

- Cognition and Learning – historical trend shows an increase between 2020/21 and 2022/23, we expect there to be a small decrease in 2023/24 and for there to be an increase from 2024/25 to 2027/28.
- Communication and Interaction – historical trend shows an increase between 2020/21 and 2022/23. We expect this trend to continue going forward.
- SEMH – historical trend shows an increase between 2020/21 and 2022/23. We expect there to be a slight decrease in 2023/24 and for this to increase year on year up to 2027/28.
- Sensory and/or Physical - historical trend shows an increase between 2020/21 and 2022/23. We expect this trend to continue going forward

**Table 9.3 – Secondary projections**

Academic year	Cognition and Learning	Communication and Interaction	SEMH	Physical and/or Sensory	Totals
2020/21	93	195	75	33	396
2021/22	125	199	93	35	452
2022/23	139	216	134	42	531
2023/24	131	231	150	34	545
2024/25	138	270	176	35	618
2025/26	143	316	181	32	672
2026/27	144	367	183	36	731
2027/28	161	438	192	35	826

- Cognition and Learning – historical trend shows an increase between 2020/21 and 2022/23. We expect this trend to continue going forward.
- Communication and Interaction – historical trend shows an increase between 2020/21 and 2022/23. We expect this trend to continue going forward.
- SEMH – historical trend shows an increase between 2020/21 and 2022/23. We expect this trend to continue going forward.
- Sensory and/or Physical - historical trend shows an increase between 2020/21 and 2022/23. We expect there to be a small decrease in 2023/24 and for this to increase by 2027/28.

There is an increase in the number of children in mainstream Primary and Secondary schools with an EHCP. Many of these children attend a mainstream school but are in need of specialist provision. With the continued growth of children with an EHCP it is not sustainable to continue placing them in a mainstream setting and therefore it is essential that we implement further specialist SEND places.

**Table 9.4 – Special schools projections**

Academic year	Cognition and Learning	Communication and Interaction	SEMH	Physical and/or Sensory	Totals
2020/21	127	144	51	42	<b>364</b>
2021/22	115	156	59	47	<b>377</b>
2022/23	106	172	60	49	<b>387</b>
2023/24	145	212	75	49	<b>482</b>
2024/25	153	247	84	48	<b>532</b>
2025/26	157	281	91	52	<b>581</b>
2026/27	162	322	98	54	<b>637</b>
2027/28	164	376	99	60	<b>699</b>

- Cognition and Learning – historical trend shows a decrease between 2020/21 and 2022/23 however, we expect this to increase from 2023/24 going forward.
- Communication and Interaction – historical trend shows an increase between 2020/21 and 2022/23. We expect this trend to continue going forward.
- SEMH – historical trend shows an increase between 2020/21 and 2022/23. We expect this trend to continue going forward.
- Sensory and/or Physical - historical trend shows an increase between 2020/21 and 2022/23. We expect this trend to continue going forward.

**Table 9.5 – Post 16 projections**

Academic year	Cognition and Learning	Communication and Interaction	SEMH	Physical and/or Sensory	Totals
2020/21	187	179	77	44	<b>487</b>
2021/22	198	204	93	47	<b>542</b>
2022/23	161	191	81	39	<b>472</b>
2023/24	180	203	83	45	<b>512</b>
2024/25	183	206	85	46	<b>520</b>
2025/26	185	209	86	46	<b>526</b>
2026/27	187	211	87	47	<b>533</b>
2027/28	190	215	89	48	<b>542</b>

- Cognition and Learning – historical trend shows a decrease between 2020/21 and 2022/23 however, we expect this to increase from 2023/24 going forward.
- Communication and Interaction– historical trend shows an increase between 2020/21 and 2022/23. We expect this trend to continue going forward.
- SEMH – historical trend shows an increase between 2020/21 and 2022/23. We expect this trend to continue going forward.

- Sensory and/or Physical - historical trend shows a decrease between 2020/21 and 2022/23 however, we expect this to increase from 2023/24 going forward.

The current high needs strategy can be viewed [here](#) and will be updated in due course.

### **9.3 Future priorities over the plan period – SEND**

To meet the growing need for SEND places, the LA will

- Deliver a new all through free school to meet the needs of children and young people aged 5-19 years who have complex or severe ASD, SEMH and SLD needs by 2025.
- Deliver more SEND Units in mainstream settings to create more places for pupils with Communication and Interaction, Cognition and Learning and SEMH needs, who can best be supported in mainstream provision or a SEND Unit where appropriate.
- Revisit capacity in current local special schools to increase place numbers where possible, investigating the need for additional space to accommodate more children and young people
- Develop a community base in conjunction with a specialist provider and establish a coordinated Education Other Than At School (EOTAS) provision for children with EHCPs to support children and families who are either out of school or who are struggling to attend mainstream school until more special school places are available.
- If the Local Authority provide more specialist provisions as detailed above, this will in turn reduce the pressure on schools and other settings that they are experiencing at this time due to the increasing number of pupils with complex needs attending mainstream provisions. The Local Authority will then support these schools and other settings in focusing their resources into early identification of needs within their pupils, enabling earlier intervention for those pupils at SEN Support and preventing those needs escalating due to lack of resources.

# **SECTION 10: COMMISSIONING ALTERNATIVE PROVISION (AP)**

Every child in this country, whatever their background, should have the opportunity to get a world-class education. As set out in the [special educational needs and disabilities \(SEND\) and alternative provision \(AP\) green paper](#), our ambition for children in alternative provision is the same as it is for all children – that they are able to do their best in school, reach their potential and afterwards find employment and lead happy and fulfilled lives.

Whilst the SEND and AP green paper sets out plans for an integrated system, and to increase inclusion in mainstream settings, there are still a number of children whose needs can **only** be met in alternative provision.

Local authorities are responsible for arranging suitable education for permanently excluded children and for other children who – because of illness or other reasons – would not receive suitable education without such arrangements being made.

This applies to all children of compulsory school age resident in the local authority area. Where a child has been subject to a fixed-period exclusion of more than five school days, schools must arrange AP. AP is provided through full-time or part-time placements of short or longer-term duration. Schools can also arrange AP off site (without issuing an exclusion) as an early intervention to address behavioural issues.

At their best, alternative provision schools are experts in dealing with behavioural or other needs which present a barrier to learning. They deploy their specialist skills in both mainstream and alternative provision settings to help children and young people get back on track.

## **10.1 Current alternative education provision in Havering**

Havering currently commission two Independent Schools that are rated ‘Good’ by Ofsted and one AP Academy rated ‘Requires Improvement’. All three provisions are commissioned to fulfill the local authority’s statutory duties for permanent excluded and medical pupils. Both the Independent school and AP Academy also supports pupils who are at risk of suspensions and permanent exclusions.

All three AP’s provide education and support for only secondary aged pupils, who have experienced difficulty in engaging positively with their education and the community. They also support at risk pupils and those with medical needs and Social, Emotional Mental Health (SEMH), along with those who have an Education Health Care Plan (EHCP) or require support in being awarded one.

### **Type of Havering APs**

<b>Alternative Provision Category</b>	<b>Places</b>	<b>Secondary</b>	<b>Primary</b>	<b>Total</b>
Independent	50	1	0	1
Independent (Medical Unit)	28	1	0	1
Academy	40	1	0	1
<b>Total</b>	<b>118</b>	<b>3</b>	<b>0</b>	<b>3</b>

## 10.2 Permanent exclusions and suspensions in Havering between 2015/16 and 2020/21

Havering's published permanent exclusions data over the last seven years is shown below:

Academic Year	Permanent Exclusions	Withdrawn Exclusions	Reinstated after panel hearing
2015/16	28	0	0
2016/17	44	0	0
2017/18	37	0	0
2018/19	17	0	0
2019/20	4	10	0
2020/21	0	32	0
2021/22	3	62	1
2022/23	25	35	0

<https://www.gov.uk/government/collections/statistics-exclusions>

Havering saw an increase in permanent exclusions in 2016/17 which led to a restructure in 2018, strengthening the Havering's inclusions service and the implementation of the 'School Inclusions Referral Gateway' being established in collaboration with its schools and academies.

With Havering's permanent exclusions reducing year on year, it has given rise to an increase in withdrawn permanent exclusions and directions offsite to AP for a period of support and intervention, as illustrated in the table above.

This trend of withdrawn exclusions has resulted in schools and the local authority utilising alternative provisions to support these pupils who have complex backgrounds, presenting with non-engagement, dysregulation or mental ill health.

As a result 30% of the pupils who were placed into AP were supported to engage with Child & Adult Mental Health Service (CAMHS) and Havering's Special Educational Needs Service, which subsequently diagnosed disorders that in some cases led to the issuing of an EHCP.

**Table 10.1 – Pupils referred to AP – actuals and projections to 2027/28**

Academic year	Autumn	Spring	Summer	Total
2020/21	93	41	46	<b>180</b>
2021/22	75	67	49	<b>191</b>
2022/23	77	80	36	<b>193</b>
2023/24	92	89	50	<b>230</b>
2024/25	93	90	51	<b>234</b>
2025/26	94	91	51	<b>236</b>
2026/27	95	92	52	<b>238</b>
2027/28	95	93	52	<b>240</b>

Prior to COVID in 2019 to 2020, Havering's EHE register held 145 open cases. These numbers have continued to steadily rise with currently there being 308 open

cases on Havering's EHE register.

As shown in the table above we are also projecting an increase of 33% in the number of pupils requiring an educational entitlement in alternative provision from 2020/21 to 2027/28.

### **10.3 Future priorities over the plan period – Alternative Provision**

- To apply for a new 150 place all through AP free school through Wave 2022 with KORU as the Lead provider.
- Further develop the 'AP Out Reach Offer' - utilise as an Early Intervention to address needs and avoid suspensions and permanent exclusions.
- To maintain the Havering prospectus of approved provisions, including independent and academy establishments that the Local Authority contributes funding towards to, ensuring Quality Monitoring and Evaluation visits are completed and standards are met.
- Work with schools to enable them to be inclusive, ensure Havering schools are inclusive in supporting vulnerable children and young people by identifying needs early and putting the right support in at the right time to enable them to achieve and be aspirational.
- Improve smooth transition of pupils from primary to secondary and provide extended out of school space and activities for vulnerable pupils who come from deprived and complex backgrounds.

## **SECTION 11: GLOSSARY OF TERMS**

<b>Academies</b>	Schools funded directly by central government, independent of the local authority
<b>All through school</b>	A school which provides both primary and secondary education. They accept children at age 4, and can school them right through to Sixth form (age 18-19)
<b>Alternative Provision</b>	Alternative provision refers to education a pupil receives because of exclusion, illness or other reasons, away from their school, in another setting arranged by local authorities or by the schools themselves.
<b>Apprenticeship</b>	Apprenticeships combine practical training in a job with study. Being an <i>apprentice</i> means that you have a job that includes gaining recognised qualifications and essential skills whilst you are working and earning a wage-
<b>ASD</b>	Autistic Spectrum Disorder- a type of special education need
<b>Basic Need Allocation</b>	Grant received from the central government to create additional school places for the projected demand of pupil places arising from increased births and general demographic change, in excess of current schools capacity to provide them
<b>Bulge Class</b>	A one-off (temporary) additional class added to a primary, secondary or special school to cope with rising demand of school places
<b>Cabinet</b>	The decision making body of the Council
<b>Child Yield</b>	The means of determining the number of pupils to come from the development of new housing
<b>CIL</b>	Community Infrastructure Levy; which allows local planning authorities to agree developer contributions to support education , highways and other infrastructure needs
<b>Community School</b>	State-funded school under the control of the local authority. The Local authority employs the school's staff, is responsible for the school's admissions and owns the school's estate
<b>DfE</b>	Department for Education – the central government controlling body for all aspects of education
<b>DSG</b>	Dedicated Schools Grant –The money the Government gives to local authorities to fund schools
<b>EE&amp;C</b>	Early education and childcare offer – 15 hours universal for eligible 2 year olds and all 3 and 4 year olds and 15 hours extended entitlement for eligible 3 and 4 year olds
<b>EET</b>	Education, Employment or Training, so someone seeking EET would be seeking Education, Employment or Training
<b>ESFA</b>	Education Skills Funding Agency – the central government body responsible for the allocation and control of funds to academies and other schools operated independent of the local authority EYFS
<b>EHC Plan</b>	An Education Health Care Plan is a legal document that describes a child or young person's special educational, health and social care needs. It explains the extra help that will be given to meet those needs and how that help



	will support the child or young person to achieve what they want to in their life.
<b>EYFS</b>	Early Years Foundation Stage – the phase in education and care from 0-5 years, until a child moves into year one at school.
<b>FE</b>	Form of Entry based on multiples of 30 pupils, used to determine the size of schools. 1FE=30 pupils
<b>1FE Expansion</b>	Expanding a school by a form of entry means creating an additional 210 places in a primary school or in case of a secondary school, 150 places
<b>Free School</b>	All ability state-funded schools set up in response to local demand, operating independent of the local authority
<b>Foundation School</b>	A state-funded school in which the governing body has greater freedom in the running of the school and owns the land and buildings
<b>GCSE</b>	General Certificate of Secondary Education- subject based academic qualifications. Students study towards GCSEs at secondary school.
<b>GLA</b>	Greater London Authority is responsible for the strategic administration of Greater London. It shares local government powers with the councils of 32 London Borough and the City of London.
<b>Grammar Schools</b>	Grammar schools are state secondary schools that select their pupils by means of an examination taken by children at age 11, known as the “11-plus”
<b>Green Belt</b>	Greenbelt is a policy and land use designation used in land use planning to retain areas of largely undeveloped, wild, or agricultural land surrounding or neighbouring urban areas.
<b>HE/HEI</b>	Higher Education/Higher Education Institution. Higher Education is the continuation of study post the age of 18.
<b>IYFAP</b>	In-Year Fair Access Protocol relates to the school admission code – a process outside the normal admissions round - unplaced children, especially the most vulnerable, are found and offered a place quickly, so that the amount of time any child is out of school is kept to the minimum
<b>Looked After Child</b>	A child looked after by a Local Authority.
<b>Maintained Schools</b>	Schools funded by central government through the local authority, including community, community special, foundation (including trust), voluntary aided and voluntary controlled
<b>NEET</b>	A descriptor for young people not in employment, education or training. A young person who is no longer in the education system and who is not working or being trained for work.
<b>Net Capacity</b>	The number of pupil places available at a school
<b>NVQ</b>	National Vocational Qualification- work based qualification
<b>Ofsted Category</b>	Inspection judgements made by Ofsted categorising schools in (requiring improvement or special measures) as a consequence of underperformance. Maintained schools placed in either of these categories by Ofsted will normally be required to become sponsored academies to bring about the necessary improvements

<b>ONS</b>	Office for National Statistics- is the executive office of the UK statistics authority charged with the collection and publication of statistics related to the economy, population and society of England and Wales at national, regional and local levels
<b>PAN</b>	Planned Admission Number-: maximum number of pupils a school intends to admit in the first year of school
<b>Planning Areas</b>	A combination of Havering wards aggregated into areas used to determine future school capacity needs
<b>Playing Field</b>	The Town and Country Planning (Development Management Procedure) (England) Order 2015 defines a playing field as 'the whole of a site which encompasses at least one playing pitch The order defines a playing pitch as 'a delineated area which, together with any run-off area, is of 0.4 hectares or more, and which is used for association football, American football, rugby, cricket, hockey, lacrosse, rounder's, baseball, softball, Australian football, Gaelic football, shinty, hurling, polo or cycle polo.'
<b>PSPB</b>	Priority Schools Building Programme- A Central Government building programme aimed at addressing schools with the worst condition issues
<b>Prospects</b>	Organisation commissioned by Local Authorities to provide information and advice regarding careers
<b>PRU</b>	Pupil Referral Unit- an establishment maintained by the local authority for children with additional needs, and unable to attend a mainstream or special school, or academy
<b>RPA</b>	Raising the participation age
<b>RSC</b>	Regional Schools Commissioner- Regional schools commissioners (RSCs) act on behalf of the Secretary of State for Education and are accountable to the National Schools Commissioner.
<b>School Census</b>	Is a statutory census that takes place during the autumn, spring, and summer terms. The census collects information about individual pupils and about the schools themselves.
<b>Section 106</b>	Planning obligation on developers to provide contributions, either in cash or kind, for additional school places as a consequence of new housing developments
<b>SEMH</b>	Social, Emotional, Mental Health- a type of special education need
<b>SEND</b>	Special Educational Needs and Disability
<b>SEND Unit</b>	Additionally funded specialist provision set up in mainstream schools specialising in particular special educational needs with highly skilled specialist staff to support the learning needs of pupils. Pupils allocated a place in a SEND Unit would usually have an Education, Health and Care Plan
<b>Special School</b>	School catering solely for pupils with Special Educational Needs and Disabilities
<b>Sponsored Academy</b>	An academy controlled by a sponsor, where additional support is required, normally as a consequence of underperformance
<b>Studio School</b>	A school funded directly from central government, under the control of a proposer (normally a FE College, but could also be a sixth form), offering academic and vocational

	qualifications for 14-19 year olds in a practical and project-based way, combined with work placements with local and national employers
<b>T Levels</b>	T Levels are an alternative to A levels, apprenticeships and other 16 to 19 courses. Equivalent in size to 3 A levels, a T Level focuses on vocational skills and can help students into skilled employment, higher study or apprenticeships.
<b>UTC</b>	University Technical College- Technical academies sponsored by a local university for 14-19 year olds with emphasis on providing technical education
<b>VA Schools</b>	Voluntary aided school - maintained schools with a foundation established by the church
<b>VC Schools</b>	Maintained school that retain minority foundation representation on their governing body and also retain strong links with the church in their community
<b>YOS</b>	Youth offending service

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